Planning commission (Financial Resources Division)

State: Maharashtra

A. Economic Profile of Maharashtra

Annex-I contains Tables 1 to 5. Table 1 compares the growth performance of Maharashtra with its neighboring States. Table 2 compares the per capita NSDP of Maharashtra with its neighboring States and All India average. Table 3 gives the trends in sector-wise growth of the State. Table 4 & 5 present the credit deposit profile of Maharashtra and its neighboring States and All-India.

B. Fiscal Overview of Maharashtra

Annex-II contains Table 6 to 11. Table 6 presents the trends in different deficits, outstanding liabilities and total expenditure of the State as % of GSDP of the State. Table 7 indicates the trends of State's Own Tax Revenue – GSDP ratio of Maharashtra and its neighboring States. Table 8 compares the Public Expenditure ratio of Maharashtra with its neighboring States. Table 9 shows the Social Allocation ratio of Maharashtra with its neighboring States. Table 10 presents per capita Revenue Receipts (RR), Plan Expenditure and Expenditure compared with all India average. Table 11 provides the financial overview of the state.

C. Performance of the State Plan:

Achievement of Approved Plan outlay for the Eleventh Plan is shown below:

		Achiev	ement of Pla	n outlay		
						Rs.crore
			Plan (Outlay		
Year	GSDP	GSDP Growth (%)	Approved	Actual	% Achieved	Actual as % of GSDP
2007-08	679004	16.72	20250.00	18660.78	92.15	2.75
2008-09	756334	11.39	25000.00	23292.37	93.17	3.08
2009-10	901330	19.17	35958.95	30037.42	83.53	3.33
2010-11	1029621	14.23	37916.00	29128.63	76.82	2.83
2011-12	1173150.2	13.94	42000.00	37054.18	88.22	3.16
2012-13	1343256.9	14.50	45000 (P	roposed)		
Note: GS	DP is given at	current price	es, Expenditu	re for 2011-12	2 is RE.	

D. Assumptions underlying State Government projections for the Annual Plan 2012-13

Assumptions underlying the State Government projection of resources for the Annual Plan 2012-13 are as follows:

Indicators	%age increase in 2012- 13 over 2011-12 RE
GDP growth (nominal prices)	14.50%
Rate of Growth of share in Central Taxes	18.23%
Rate of growth of SOTR	7.92%
Annual growth in own non-tax revenues	9.93%
Interest payments	7.00%
Annual growth in pensions	10.45%
Annual growth in salaries	15.16%

E. The details of Plan grants and Non-Plan grants as rewarded by 13th finance commission are given in the following table:

	State:Maharashtra		
		J	Rs. in crore
(A)	Non-Plan Grant	2011-12	2012-13
1	Local Bodies	1269.00	1862.20
2	Disaster Relief (including for capacity building)	353.62	371.05
3	Post Devolution Non-Plan Revenue Deficit	0.00	0.00
4	Performance Incentive	0.00	0.00
5	Environment-Water Sector Management	92.00	92.00
6	Governance		
	a) Improvement in Supply of Justice	108.53	108.53
	b) Improvement of Statistical Systems at State and District Level	7.00	7.00
	c) Employee and Pension Data Base	0.00	0.00
7	Maintenance of Roads and Bridges	470.00	504.00
	Sub-Total	2300.15	2944.78
(B)	Plan Grant		
1	Elementary Education	140.00	149.00
2	Environment-		
	a) Forest Protection	38.70	77.40
	b) Renewable Energy		
3	Governance		
	a) Reduction in Infant Mortality Rates		
	b) Incentive for issuing UIDs	63.48	63.48
	c) District Innovation Fund	17.50	0.00
4	State-specific	308.75	308.75
	Sub-Total	568.43	598.63
	Grand Total	2868.58	3543.41

F. Scheme of Financing Annual Plan 2012-13

Draft scheme of financing Annual Plan 2012-13 is given at **Annex-III**. Estimates of BCR are at **Annex-V**. Share of Central Taxes has been incorporated as per allocation of the Union Budget 2012-13. Normal Central Assistance has been worked out as per the Gadgil-Mukharjee formula. Scheme wise ACAs have been projected individually at **Annex-IV**.

G. ACA for EAPs:

State Government has proposed Rs. 1176.86 crore as EAP Loan for the Annual Plan 2012-13. ACA for EAPs for 2012-13 is estimated at Rs.57.03 crore.

H. Issues pertaining to State Finances

<u>Desired Plan Size</u>: The Plan document provided by the State Government indicates a desired Plan size of Rs. 45000.00 crore for 2012-13 which indicates an increase of 7.14% over the approved Plan size of 2011- 12 (Rs.42000.00 crore). As against the desired Plan size of Rs.45000.00 crore, resources identified amount to Rs. 44857.06 crore. This is without the onetime ACA. Thus, there is a resources gap of about Rs.142.94 crore which is proposed to be bridged by an increase in debt resources to that extent.

Borrowing Ceiling: MOF has set the borrowing limit for Maharashtra for 2012-13 at Rs. 40298.00 crore. Against the borrowing ceiling fixed by the MOF, the State Government has estimated the budgetary borrowing for the Annual Plan 2012-13 at Rs. 22651.26 crore. Thus, the budgetary borrowing proposed is much less than the ceiling fixed by MOF.

<u>11th Plan Achievement</u>: The projected Outlay for 11th Plan was Rs.127, 538.00 crore at 2006-07 prices. During the 11th Plan, the financial achievement of the State has been Rs. 110586.26 crore only at 2006-07 prices. Thus the State has achieved about 86.70% of the projected outlay of the 11th Plan.

1. Basis for estimating scheme wise ACA:

- **AIBP:** The allocation of ACA under AIBP to Maharashtra for 2011-12 was Rs.1941.17 crore. The allocation for 2012-13 has been decreased by 10.87% to Rs. 1730.00 crore.
- **JNURM:** The allocation for JNURM has been decreased by 33.98% from Rs.2889.00 crore in 2011-12 to Rs.1907.11 crore in 2012-13.
- **Roads & Bridges:** The allocation for Road & Bridges for Annual Plan 2012-13 is fixed at Rs.234.63 crore which is marginally higher than previous year.
- **RKVY:** The allocation under RKVY has been increased by 63.25% from Rs.647.96 crore in 2011-12 to Rs.1057.81 crore in 2012-13.
- ACA for other schemes has been increased proportionately to the increase/decrease in the allocation of Union Budget 2012-13.

Onetime ACA allocated to the State since 2003-04 are as follows:

(Rs Crore)

Year	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12
Onetime	18.25	43.34	48.00	60.00	60.00	75.00	82.5	82.5	90
ACA	(60.83)	(144.46)	(160.00)	(200.00)	(200.00)	(250.00)	(275.00)	(275.00)	(300.00)

Note: Onetime ACA including loan component is indicated in parentheses.

Economic Profile of Maharashtra

(i) Growth rate trend (2005-06 to 2011-12)

T	Table-1: Growth Rates of GSDP at constant prices (2004-05)											
States	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12					
Maharashtra	14.49	14.13	10.78	3.38	13.28	10.47	NA					
Andhra Pradesh	9.57	11.18	12.02	6.88	5.98	9.96	6.81					
Goa	7.54	10.02	5.54	10.00	10.63	8.30	10.65					
Kerala	10.09	7.90	8.77	5.56	8.95	9.13	7.80					
Karnataka	10.51	9.98	12.60	7.11	5.20	8.87	6.44					
Tamil Nadu	13.96	15.21	6.13	4.89	9.43	11.74	9.39					
All India	9.48	9.57	9.32	6.72	8.39	8.39	6.88					

Source: CSO

(ii) Per Capita NSDP

In Rupees

	Tabl	e-2: Per ca	pita NSDP	(at Const	ant price)		•
States	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12
Maharashtra	40947	46158	50532	51053	57458	62729	NA
Andhra Pradesh	27486	30114	33239	35272	37061	40366	42710
Goa	80844	86257	87085	90386	96885	102844	112372
Kerala	34837	37284	40288	42433	45908	49873	53427
Karnataka	29295	31967	35574	37687	38646	39301	41545
Tamil Nadu	34126	39166	41314	42939	46692	51928	56461
All India	26015	28067	30332	31754	33843	35993	38005

Source: CSO

(iii)Sectoral Growth Rate

Table-3	Table-3: Sectoral growth of real GSDP with 2004-05 base										
Sector	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11					
Agriculture & Allied	9.22	10.73	13.25	-13.30	14.07	12.49					
Industry	19.70	15.40	8.57	1.91	11.42	9.09					
Services	12.83	14.04	11.55	6.95	14.10	10.86					
Total	14.49	14.13	10.78	3.38	13.28	10.47					

Note: Based on GDP at constant prices (2004-05) base. Source: CSO

(iv) Credit Deposit Ratio

	Table-4: Credit Deposit Ratio of the state										
											Rs.crore
Items	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Deposit	172489	222546	249668	318335	382209	486022	654637	832063	1004898	1201991	1471685
Credit	148989	205381	233967	260323	362771	496908	633785	787840	912368	996860	1196639
CD ratio	86.38	92.29	93.71	81.78	94.91	102.24	96.81	94.69	90.79	82.93	81.31
ROG(deposit)	14.85	29.02	12.19	27.50	20.07	27.16	34.69	27.10	20.77	19.61	22.44
ROG(credit)	14.83	37.85	13.92	11.26	39.35	36.98	27.55	24.31	15.81	9.26	20.04
Note 1 :-Year re	efers to fin	nancial yea	r ending n	narch, 31		•		•	•		•

In percent

										In perc	ent
Table-5 : Credit Deposit Ratio of the state including neighbouring states											
States	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Maharashtra	86.4	92.3	93.7	81.8	94.9	102.2	96.8	94.7	90.8	82.9	81.3
Goa	26.1	25.3	24.2	21.7	25.1	23.2	26.2	29.2	26.7	26.5	29.0
Karnataka	61.0	61.6	62.3	63.2	73.8	75.9	76.3	78.0	77.3	77.6	72.5
Gujarat	48.5	44.2	44.9	42.2	46.5	55.6	63.7	65.2	63.7	65.3	66.3
Andhra Pradesh	64.5	61.9	62.4	65.9	74.8	81.4	87.3	91.6	96.4	105.1	110.0
Madhya Pradesh	47.6	46.6	46.6	46.9	54.7	60.5	61.8	60.3	57.4	60.6	59.7
All India	56.7	58.4	59.2	58.3	66.0	72.4	75.0	74.2	72.6	73.3	73.3
Note 1 :- Year refer	s to fina	ncial ye	ear endi	ng Mar	ch, 31	Source:	RBI			-	-

Fiscal Overview of Maharashtra

(i) Fiscal Parameters

Table 6: Fi	scal profile	of the Sta	te (as % of	GSDP at o	current pri	ces)
Indicator	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13
					RE	Est
Fiscal Deficit	-0.42	1.85	2.90	1.83	1.76	1.58
Revenue Deficit	-2.18	-0.74	0.89	0.06	0.18	-0.14
Primary Deficit	-2.21	0.23	1.34	0.31	0.29	0.20
OL	20.97	21.24	20.13	19.73	19.49	18.84
IP/RR	15.33	15.13	16.24	14.78	13.81	13.37

(ii) State's Own Tax Revenue (SOTR)

Ta	Table-7:SOTR as % to GSDP at current prices										
States	2007-08	2008-09	2009-10	2010-11	2011-12 BE						
Maharashtra	7.00	6.88	6.56	7.29	7.13						
Andhra Pradesh	7.89	7.82	7.17	7.66	8.35						
Goa	6.95	6.61	6.62	6.96	6.10						
Kerala	7.80	7.89	7.58	7.84	8.15						
Karnataka	9.60	8.91	8.86	9.50	9.41						

Table-8:	Table-8: Public Expenditure as % to GSDP at current prices										
States	2007-08	2008-09	2009-10	2010-11	2011-12 BE						
Maharashtra	11.41	12.67	12.60	12.18	12.34						
Andhra Pradesh	19.10	17.72	16.07	15.79	17.57						
Goa	14.45	14.35	15.43	14.69	13.10						
Kerala	15.56	15.24	14.66	14.00	15.31						
Karnataka	17.29	16.84	17.57	17.06	17.37						

Note: * Public expenditure ratio= the percentage of public expenditure (plan + non-plan) to GSDP.

(iii) Social Allocation Ratio

Table-9: Social Allocation Ratio* of the state including neighboring state									
								(Per cent)	
State	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10 (RE)	2010-11 (Est.)	
Andhra Pradesh	33.3	29.3	30.8	32.9	32.7	38.9	35.4	35.8	
Goa	28.4	31.4	30.9	31.8	31.6	32.2	33.9	33.4	
Karnataka	28.4	28.5	33.4	32.7	36.7	37.8	42.7	41.2	
Maharashtra	30.9	28.1	35.3	37.3	37.0	36.8	42.3	44.3	
All States	28.4	29.6	33.7	33.9	35.3	37.6	39.1	39.2	

^{*}The Social Allocation Ratio=the percentage of Public Expenditure(Plan + Non-Plan) earmarked for social services Source: RBI-Budget Documents of the State Governments.

(iv) Per Capita Profile

In Rupees

III Rupees									
Table-10 :Per capita Profile Of Maharashtra									
Year 2008-09 2009-10 2010-11 2011-12 201									
				RE	\mathbf{BE}				
Per Capita Total Expenditure	8877.09	10369.92	11283.66	13024.23	14057.32				
Per Capita Revenue Receipts	7527.02	7933.17	9527.51	11123.10	12130.09				
Per Capita Plan Exp.	2379.55	2909.87	2992.89	3604.69	4353.94				
Per Capita SOTR	4818.85	5395.22	6752.07	7673.08	8327.73				
Per Capita GSDP	70049.09	82273.42	92660.15	104131.92	117639.68				

v) Financial Indicators

S.N.	Item/Year	Annual Plan							
		2007-08	2008-09	2009-10	2010-11	2011-12 (R.E)	2012-13 BE		
1	2	3	4	5	6	7	8		
1	Tax Revenue	55125.63	60048.35	67354.46	86446.89	99748.52	110817.85		
1a	State's Own Tax Revenue	47528.36	52030.11	59106.30	75027.64	86444.90	95089.39		
2b	Share in Central Taxes	7597.27	8018.24	8248.16	11419.25	13303.62	15728.46		
2	Non-tax Revenue	24457.53	21222.35	19555.83	19420.93	25564.30	27688.42		
2a	State's Own Non -Tax Revenue	16947.97	9789.95	8352.61	8225.04	9903.24	10886.17		
2b	Grants	7509.56	11432.40	11203.22	11195.89	15661.06	16802.25		
3	Total Revenue Receipts	79583.16	81270.70	86910.29	105867.82	125312.82	138506.27		
4	Non Debt Capital Receipts	732.59	560.21	539.91	640.10	742.33	734.72		
5	Total Receipts	80315.75	81830.91	87450.20	106507.92	126055.15	139240.99		
6	Revenue Expenditure Of Which	64780.05	75693.91	94915.98	106459.37	127371.52	136559.22		
	1) Subsidies	5224.25	7544.77	9330.96	7398.74	11700.00	8798.00		
6a	Plan Expenditure Of Which	10289.03	12420.50	16723.38	17184.96	24709.24	28804.06		
	I)Salaries	1340.06	943.92	1660.07	1806.24	2726.32	3083.78		
6b	Non-plan Revenue	54491.02	63273.41	78192.60	89274.41	102662.28	107755.16		
	Expenditure of which								
	i) Interest Payments	12204.01	12299.31	14110.50	15647.97	17310.97	18522.78		
	ii) Pension	4682.29	6331.00	6946.12	9885.81	12374.00	13393.00		
	iii) Salaries	21539.11	23534.08	33807.84	39939.76	44979.68	51797.22		
	vi) Others	16065.61	21109.02	23328.14	23800.87	27997.63	24042.16		
7	Capital Expenditure	12714.77	20153.77	18689.56	18922.45	19359.48	23952.92		
7a	Plan	9708.76	13271.98	15155.14	16071.45	15901.22	20910.95		
7 b	Non-plan	3006.01	6881.79	3534.42	2851.00	3458.26	3041.97		
8	Capital Outlay	11489.61	18873.21	17428.66	17963.37	18251.34	22444.05		
8a	Plan	9466.93	12825.02	14571.44	15648.42	15308.37	20235.19		
8b	Non-plan	2022.68	6048.19	2857.22	2314.95	2942.97	2208.86		
9	Loans & Advances	1225.16	1280.56	1260.90	959.08	1108.14	1508.87		
9a	Plan	241.83	446.96	583.70	423.03	592.85	675.76		
9b	Non-plan	983.33	833.60	677.20	536.05	515.29	833.11		
10	Total Expenditure	77494.82	95847.68	113605.54	125381.82	146731.00	160512.14		
10a	Plan	19997.79	25692.48	31878.52	33256.41	40610.46	49715.01		
10b	Non-Plan	57497.03	70155.20	81727.02	92125.41	106120.54	110797.13		
11	Revenue Deficit (6-5)	-14803.11	-5576.79	8005.69	591.55	2058.70	-1947.05		
12	Fiscal Deficit (11+7-4)	-2820.93	14016.77	26155.34	18856.66	20675.85	21271.15		
13	Primary Deficit ((12-6(b)(i)))	-15024.94	1717.46	12044.84	3216.87	3364.88	2748.37		
14	Total Outstanding	142382.59	160672.54	181447.34	203097.02	228590.37	253084.75		
	Liabilities(end of the year)								
15	GSDP (at current prices)	679004	756334	901330	1029621	1173150	1343257		
16	Revenue Deficit (as % of GSDP)	-2.18%	-0.74%	0.89%	0.06%	0.18%	-0.14%		
17	Fiscal Deficit (as % of GSDP)	-0.42%	1.85%	2.90%	1.83%	1.76%	1.58%		
18	Primary Deficit (as % of GSDP)	-2.21%	0.23%	1.34%	0.31%	0.29%	0.20%		
19	Total Outstanding Liabilities (as % of GSDP)	20.97%	21.24%	20.13%	19.73%	19.49%	18.84%		
20	Own Tax Revenue (as % of GSDP)	7.00%	6.88%	6.56%	7.29%	7.37%	7.08%		

Scheme of Financing for the Annual Plan 2012-13

(Rs. in crore)

Sl.		Items	Annual Plan					
No.			2011-12	2011-12	2012-13	2012-13		
			(AP)	(RE)	(B.E)	FR Est.		
1	1	2	3	4	5	6		
1		State's Own Resources	13493.06	4596.91	14102.28	15166.17		
	a	BCR	15829.97	12555.49	16693.34	17636.40		
	b	MCR (excluding deductions for	-3069.87	-8501.11	-2903.21	-2903.21		
		repayment of loans)						
	c	Plan grants from GOI (TFC)	568.43	446.13	477.80	598.63		
	d	ARM	0.00	0.00	0.00	0.00		
	e	Adjustment of Opening Balance	164.53	96.40	-165.65	-165.65		
2		State's Borrowings (i-ii)	21009.52	24954.85	22651.26	22651.26		
	(i)	Gross Borrowings (a to g)	31059.06	35138.05	33208.48	33208.48		
	a(i)	Gross State provident fund	9069.97	10173.17	11269.98	11269.98		
	(ii)	Net State provident fund	5361.92	6098.02	7310.67	7310.67		
	b(i)	Gross Small savings	1000.00	1964.88	1964.88	1964.88		
	(ii)	Net Small savings	-2137.14	-1172.29	-1636.16	-1636.16		
	c(i)	Gross market borrowings	18989.09	21000.00	17796.76	17796.76		
	(ii)	Net market borrowings	17510.37	19750.00	16722.89	16722.89		
	d	Negotiated Loans	1000.00	1000.00	1000.00	1000.00		
	e	Bonds/Debentures	0.00	0.00	0.00	0.00		
	f	Loans portion of ACA for EAPs	1000.00	1000.00	1176.86	1176.86		
	g	Loans for ACA	0.00	0.00	0.00	0.00		
	(ii)	Repayments	10049.54	10183.20	10557.22	10557.22		
	a	State provident fund	3708.05	4075.15	3959.31	3959.31		
	b	Small savings	3137.14	3137.17	3601.04	3601.04		
	С	market borrowings	1478.72	1250.00	1073.87	1073.87		
	d	Negotiated Loans and others	1211.18	1223.62	1305.76	1305.76		
	e	Central Loans	514.45	497.26	617.24	617.24		
3		Central Assistance (a+b+c)-Grants	7497.42	7502.42	8246.46	7039.63		
	a	Normal Central Assistance	687.78	687.78	756.56	773.24		
	b	ACA for Externally Aided Projects	57.03	57.03	57.03	57.03		
	c	Others (1 to 15)	6752.61	6757.61	7432.87	6209.36		
		State Government Resources (1+2+3)	42000.00	37054.18	45000.00	44857.06		

ACA	ACA Components of other Schemes/Programmes for Annual Plan 2012-13							
	(Rs. in crore)							
Sl. No.		2011-12	2012-13					
		AP	Estimated					
1	AIBP	1941.17	1730.00					
2	JNNURM	2889.00	1907.11					
3	NSAP	417.20	683.47					
4	NPAG	0.00	0.00					
5	IAP	60.00	60.00					
6	WGDP	39.32	39.46					
7	BADP	0.00	0.00					
8	APDRP	0.00	0.00					
9	Roads and Bridges	221.50	234.63					
10	RSVY/BRGF	266.57	292.56					
11	TSP	62.68	77.28					
12	RKVY	647.96	1057.81					
13	NE-GAP	9.57	8.15					
14	Grants Under Article 275 (1)	107.64	118.89					
15	Onetime ACA	90.00						
	Total	6752.61	6209.36					

Balance from Current Revenues for the Annual Plan 2012-13

(Rs. in crore)

Sl.		Items	XII Plan	Annual Plan				
			Proj.	2011-12 2011-12		2012-13	2012-13	
No).		(2011-12 prices)	(AP)	(RE)	(BE)	FR Est.	
		1	2	3	4	5	6	
I.		Non Plan Revenue Receipts (1 to 4)	752869.60	110031.20	113693.86	124042.06	124985.12	
	1	Share in Central Taxes	79057.12	13718.05	13303.62	15728.46	15728.45	
	2	State's Own Tax Revenue	593338.41	83686.06	86444.90	93294.82	95089.39	
	3	Non Tax Revenues	53494.84	9730.83	9903.24	10886.17	10886.17	
	4	Non Plan Grants From Centre	26979.23	2896.26	4042.10	4132.61	3281.11	
II.		Non Plan Revenue Expenditure (5 to 9)	652017.25	94201.23	101138.37	107348.72	107348.72	
	5	Non Developmental Expenditure (1 to 5)	297424.55	42385.25	43209.08	48920.24	48920.24	
	1	Interest Payments	119215.00	17540.13	17310.97	18522.78	18522.78	
	2	Pension Payments	68636.07	9155.92	9819.28	10845.37	10845.37	
	3	Salaries	76472.66	11197.24	10002.39	13340.24	13340.24	
	4	Others(non-sal)	33100.82	4824.45	6592.35	6618.29	6618.29	
	5	Net of Reserve Funds	0.00	-332.49	-515.91	-406.44	-406.44	
	6	Developmental Expenditure (1 to 6)	354592.69	51815.98	57929.29	58428.48	58428.48	
	1	Salaries	225589.45	35219.61	34956.44	38434.59	38434.59	
	2	Others	129003.25	16596.37	22972.85	19993.89	19993.89	
	7	Pay and D.A.revision (not included in 5.3 & 6.1)						
	8	Statutory Transfers to Local Bodies						
	1	Urban Local Bodies						
	2	Rural Local Bodies						
	9	Plan Transfers to Local Bodies & PSEs (Excl. CSS)						
	1	Urban Local Bodies						
	2	Rural Local Bodies						
	3	Public Sector Enterprises (PSEs)						
III ·		BCR without ARM (I-II)	100852.35	15829.97	12555.49	16693.34	17636.40	